SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION

SALGA

Inspiring service delivery

KAROO STR REGIONAL DEVELOPMENT INITIATIVE

SESSION 3

A Transformative LED Programme Of Action

09 November 2017

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION

SALGA

Inspiring service delivery

SALGA MANDATE

Transform local government to enable it to fulfil its developmental mandate.

Lobby, Advocate & Represent

Lobby, advocate, protect and represent the interest of local government at relevant structures and platforms.

Employer Body

Act as an employer body representing all municipal members and, by agreement, associate members.

Capacity Building

Build the capacity of the municipality as an institution as well as leadership and technical capacity of both Councillors and Officials.

Support & Advice

Support and advise our members on a range of issues to assist effective execution of their mandate.

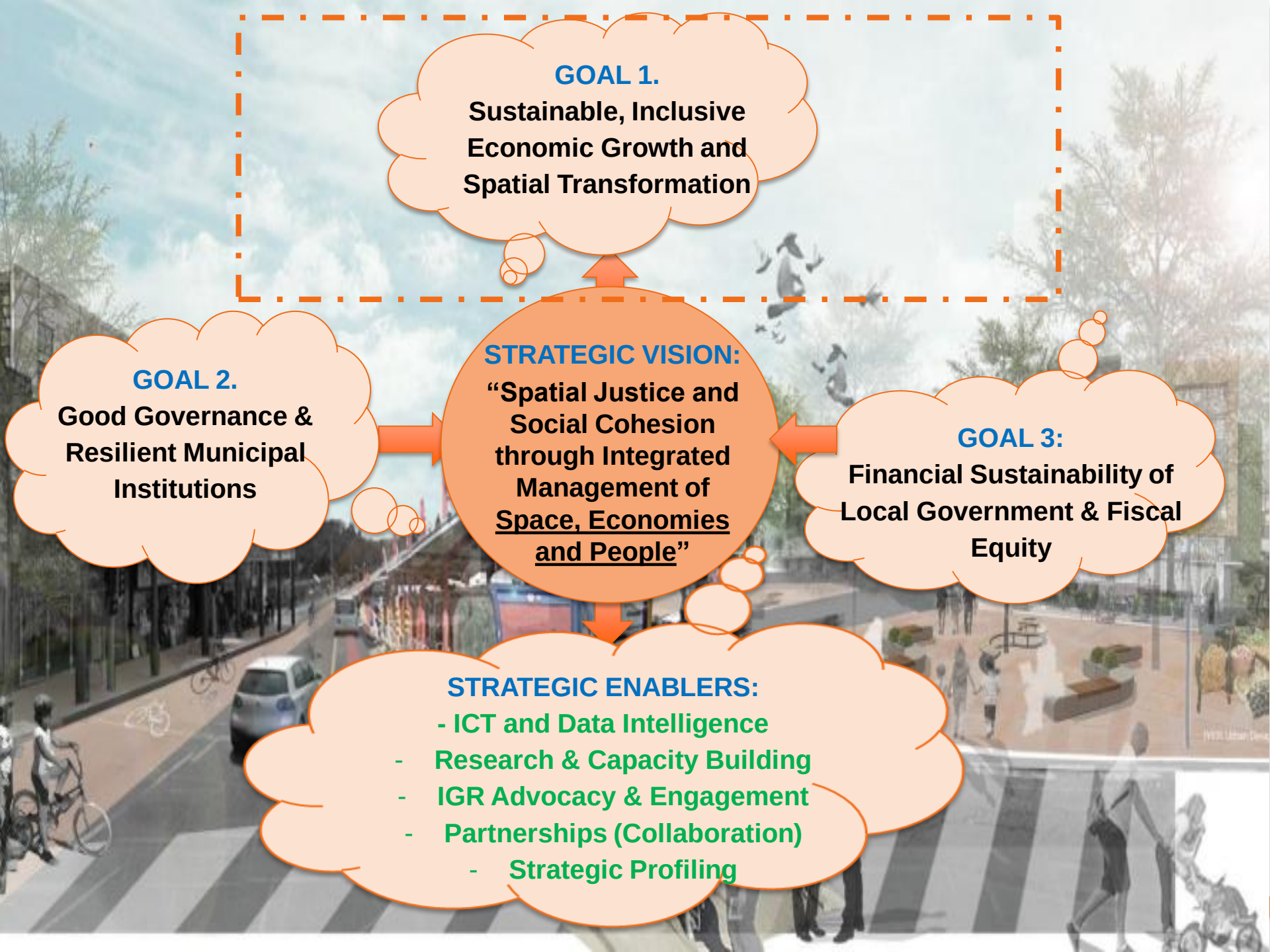
Strategic Profiling

Build the profile and image of local government within South Africa as well as outside the country.

Knowledge & Information Sharing

Serve as the main hub of LG knowledge and inteligence and to facilitate peer learning within the sector.

Inspiring Service Delivery


GOAL 1.
Sustainable, Inclusive Economic Growth and Spatial Transformation
GOAL 2.
Good Governance & Resilient Municipal Institutions
STRATEGIC VISION:
"Spatial Justice and Social Cohesion through Integrated Management of Space, Economies and People"
GOAL 3:
Financial Sustainability of Local Government & Fiscal Equity
STRATEGIC ENABLERS:
- ICT and Data Intelligence
- Research & Capacity Building
- IGR Advocacy & Engagement
- Partnerships (Collaboration)
- Strategic Profiling

STRATEGIC GOAL 1:
Sustainable, Inclusive Economic Growth & Spatial Transformation

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

Strategic Objectives

- Integrated and sustainable urban development and management
- Regional Economic Development (incl. rural economic growth strategies / small town regeneration)
- Social cohesion

Strategic Levers:

1.1 Promote high quality and reliable **Service Provision** and **Infrastructure Investment** (capacity and renewal) to support economic strategies (energy, water, sanitation, 5th utility)

1.2 Sustainable Urban Development Programme

1.3 Support Regional Economic Strategies and effective Land Use Management

1.4 Strengthen LG's role in Community Dev and Social Cohesion

Strategic Enablers:

ICT, Data Intelligence, Research & Capacity Building, Policy Advocacy, Partnerships

PURPOSE

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

- This presentation will deal with:
  - Small Town Regeneration Programme (STR)
    - Why focus on settlements (IUDF)
  - Regional Economic Development
    - As an approach
  - The Karoo as a case for the regional to STR

INTEGRATED URBAN DEVELOPMENT FRAMEWORK (IUDF)

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

The IUDF acknowledges:

- That the country has different types of cities and towns, each with different roles and requirements. As such, the IUDF vision has to be pursued in differentiated and locally relevant ways (IUDF, p8);

- The **rural-urban interdependency** & the need for a more comprehensive, integrated approach to urban development that responds to both the urban and the rural environments

IMPORTANCE OF SMALL TOWNS

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

Small (and medium sized) Towns

- Just over **35% of the South African population** resides in rural areas, which are mainly anchored by small towns *(data.worldbank.org, 2016)*

- Small towns perform important **service functions** (Incl goods, services of public and private sector such as health, education, food) including to the surrounding rural population

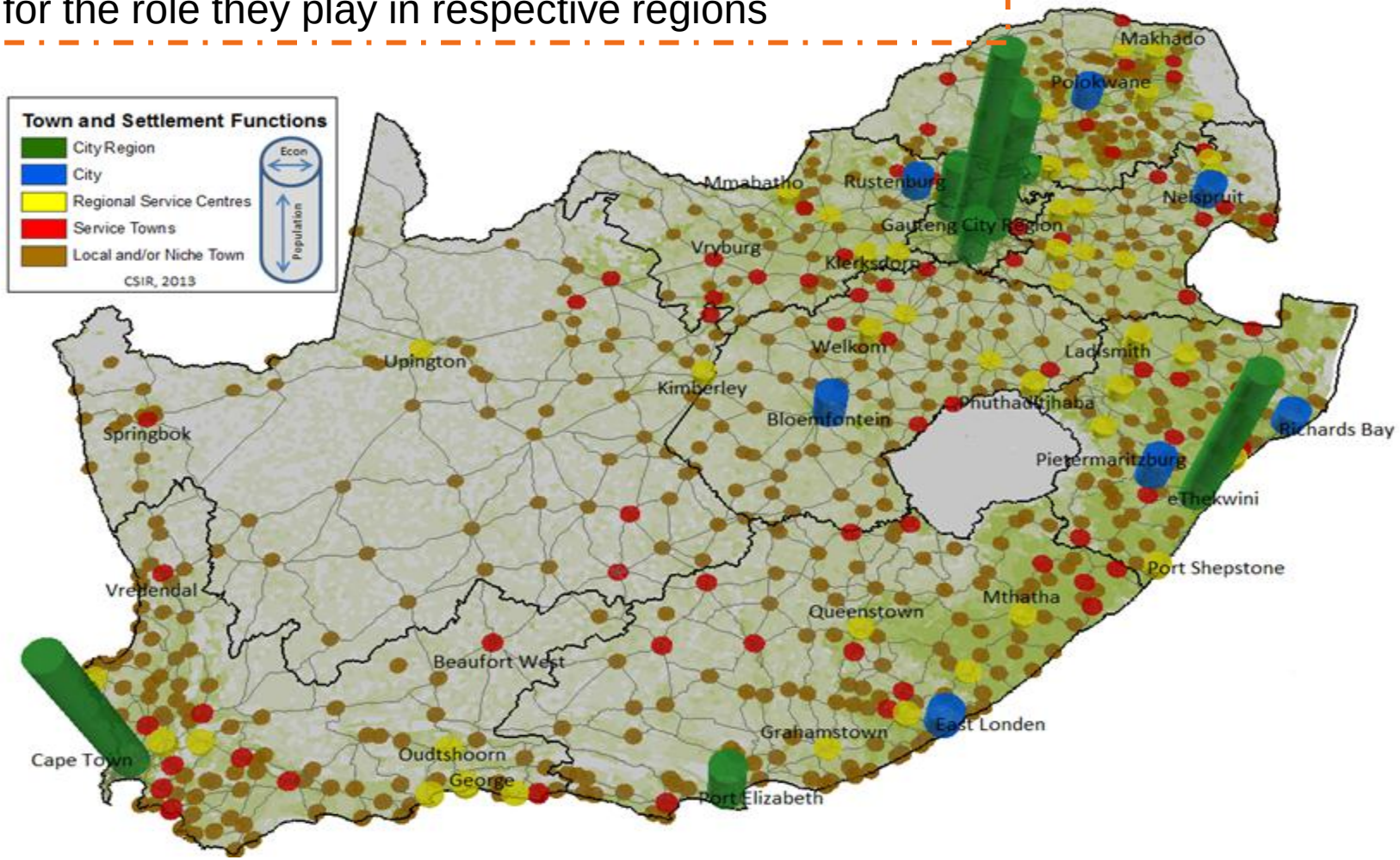
- As a result they play a key role in the **functional hierarchy** of settlements

- And produce a **quarter of country's the economic output** collectively

SMALL TOWNS ACROSS SA

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA

- Geographic spread of various urban typologies
- Note the even spread of Regional Service Centres, Service Towns and Local/Niche Towns which are targeted by the STR for the role they play in respective regions



Demographic Trends

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

Ten (10) fastest growing municipalities			
Name	Province	Municipal Type	2011 - 2016 Percentage Growth
Lesedi	Gauteng	Small towns	32%
Steve Tshete	Mpumalanga	Secondary cities	33%
Swartland	Western Cape	Small towns	33%
Kai! Garib	Northern Cape	Small towns	38%
Lephalale	Limpopo	Small towns	41%
Thabazimbi	Limpopo	Small towns	41%
The Big 5 False Bay	KwaZulu-Natal	Small towns	42%
Gamagara	Northern Cape	Small towns	45%
Musina	Limpopo	Small towns	66%
Kwa Sani	KwaZulu-Natal	Small towns	88%

While migration into metros continues the historical trend, there is also an increasing trend of smaller cities and towns growing at unprecedented rates. Note growth of 88% and 66% in Kwa-Sani and Musina respectively. An urbanisation framework must address and support this

Demographic Trends

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

Ten (10) slowest growing municipalities

Name	Province	Municipal Type	2011 - 2016 Percentage Growth
Umzumbe	KwaZulu-Natal	Rural municipalities	-16%
Intsika Yethu	Eastern Cape	Rural municipalities	-16%
Emalahleni (EC)	Eastern Cape	Rural municipalities	-16%
Vulamehlo	KwaZulu-Natal	Rural municipalities	-14%
Ngqushwa	Eastern Cape	Rural municipalities	-14%
Amahlathi	Eastern Cape	Small Towns	-12%
Engcobo	Eastern Cape	Rural municipalities	-11%
Tsolwana	Eastern Cape	Small Towns	-7%
Senqu	Eastern Cape	Rural municipalities	-6%
Mnquma	Eastern Cape	Rural municipalities	-6%

Some municipalities are declining. Targeted interventions must ensure that communities in these areas receive at least the basic services in order to access the democratic dividend and acceptable quality of life. This may include supporting and financing these spaces differently.

SMALL TOWNS REGENERATION PROGRAMME

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

Launch of STR: Mangaung, 20 Oct 2015

STR National Context:

- STR is anchored by IUDF
- STR programmatically responds to the Urban-Rural Developmental Agenda as outlined in the IUDF
- The locational challenges in the urban-rural continuum vary and need to be dealt with based on the location variances

NATIONAL STR PILOT SITES (EXCL SMALL TOWNS IN THE KAROO)

PROVINCE	TOWN	LOCAL MUNICIPALITY
LIMPOPO	• Makhado; • Musina; • Tubatse; • Venda	
NORTH WEST	• Brits; • Stilfontein; • Moretele	
NORTHERN CAPE	• Kuruman; • Khathu	
EASTERN CAPE	• Port St. Johns LM; • Nyandeni LM; • KSD LM; • Mbizana LM; • Mnquma LM; • Intsika Yethu LM.; • Great Kei LM	
MPUMALANGA	• Amsterdam; • Delmas;	
WESTERN CAPE	• Ceres, • Wolseley, • Tulbagh; • Napier; • Uniondale	
FREE STATE	• Virginia, • Koffiefontein	

REGIONAL APPROACH TO SMALL TOWN REGENERATION

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

- SALGA is conducting a study to identify regional economies and how municipalities relate to economic regions. Some examples of regions include:
  - **Natural Environmental regions**: linked to climatic zones, biomes e.g. Karoo, linked to coastal areas, river catchment areas e.g. Orange river
  - **Sector/Industry**: linked to mining, agriculture, tourism regions
  - **Socio-economic**: linked to migration patterns, e.g. border towns and corridors

- The **regional development** approach seeks to
  - **Identify economic regions** within which towns and municipalities are located
  - **Plan in response to trends and dynamics within regions** which might either hold opportunity or have negative impact on municipalities and settlements
  - Allow for **differentiated categorisation of municipalities** along regional economic lines enabling common long range economic and spatial plans improving economic sustainability of settlements and thereby municipalities
  - Vehicle for **IUDF implementation** through for example; dealing with rural/urban issues in towns and secondary cities

KAROO STR INITIATIVE: BACKGROUND & KEY ELEMENTS

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

- **Background** –
- Request form Central Karoo DM
  - First Dialogue – April 2016 – Beaufort West
  - 2nd Conference July 2017 – De Aar
  - Infrastructure Dialogue – Nov 2017 – Graaf Reinet
- Elements
- The initiative is **Bottom-Up** in the sense that it is driven by the municipalities' agenda
- Deals with development at the level of **town and the regional** level
- Incorporates a distinct **economic and spatial planning** component

- The Karoo STR is a vehicle for:
  - **Inter-municipal** cooperation
  - **Cross Boundary** (Inter-provincial) cooperation

PROBLEM

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

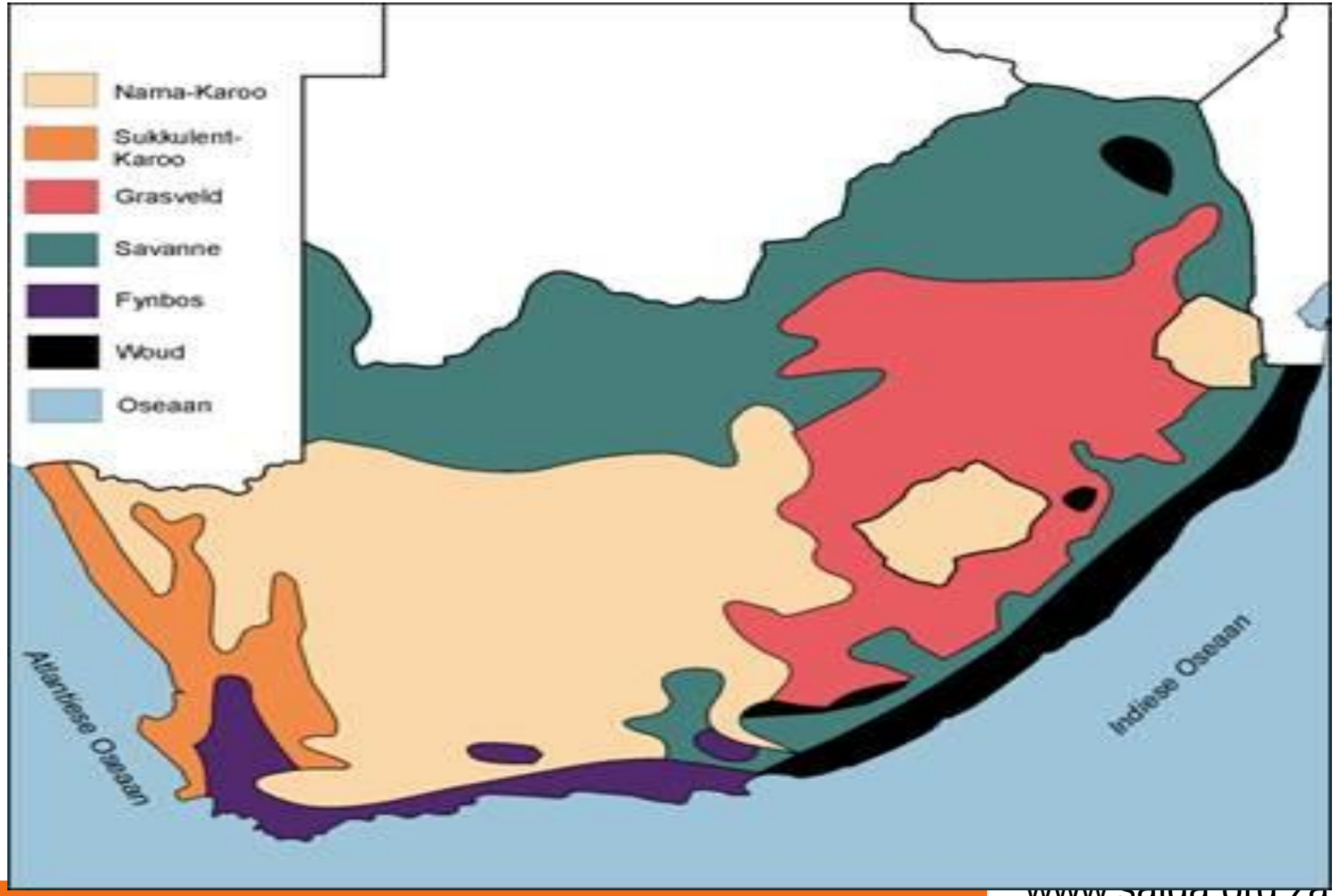
- The Karoo is a **water stressed** biologically diverse and sensitive bio-region requiring a careful weighing up of development options
- Individual **municipalities have limited resources** (human, financial, technical) in order to deal with factors that affect the entire region;
  - such as, shale gas and uranium mining,
  - renewable energy investment,
  - climate change and adaption,
  - poverty and unemployment.
- Developing a strategic response to the development challenges will have limited impact without **considering the area as a region**
- with urban and rural is facilitated through the regional approach

SIGNIFICANCE OF THE KAROO

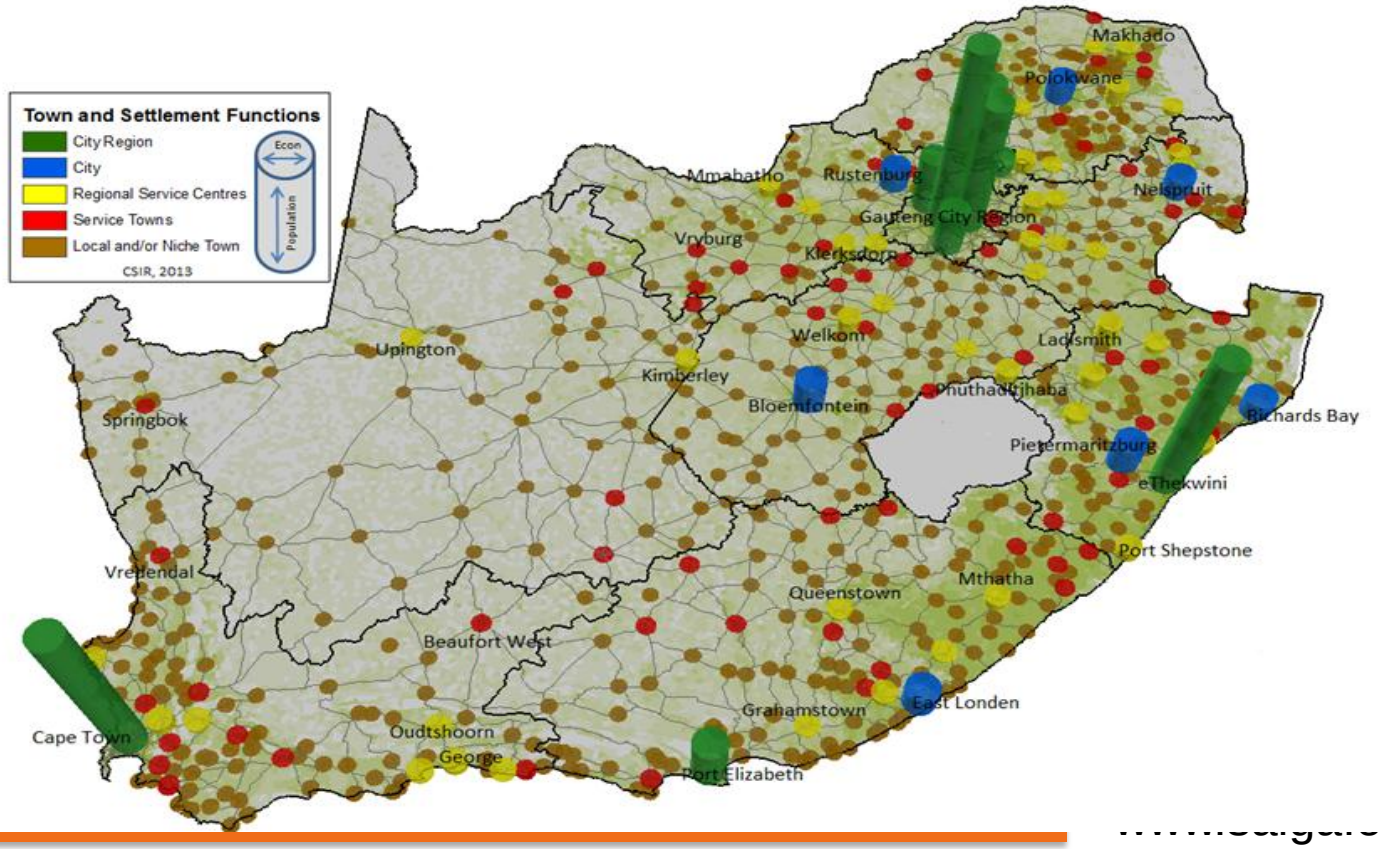
SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

- Centrally located, connection between various regions (logistics)
- Karoo Identity and culture (tourism)
- Mining industries - iron, uranium, shale gas – (beneficiation, energy mix)
- Agriculture (Orange river belt, livestock (meat of origin))
- Production of renewable energy (energy mix)
- Science (astronomy: SKA, Salt; indigenous knowledge)

Bio-regional basis for cooperation



SETTLEMENTS IN THE KAROO

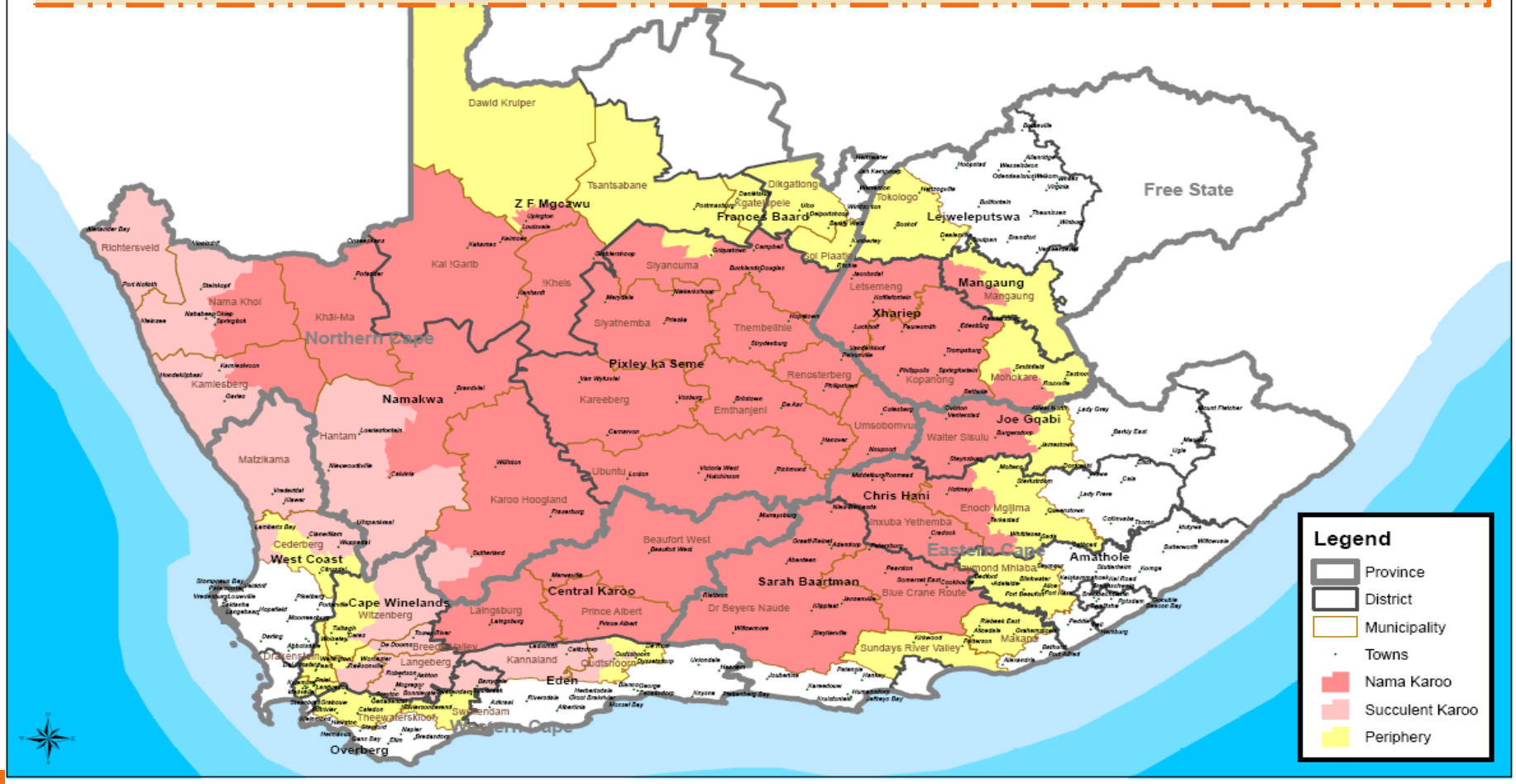


MAP OF THE KAROO STR INITIATIVE

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA

Karoo Map: Karoo Small Town Regeneration and Economic Development Initiative

A key focus over the past year has been on the Karoo STR covering small towns in four provinces (Eastern, Western, Northern Capes and Free State)



Vital Statistics (Source CSIR)

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

Item	Karoo Region
Local municipalities	31
Population	2 480 000
ECONOMIC OUTPUT (% of SA output)	6%
Large Towns	14
Small Towns	100
% of SA land Cover	36.3%

Institutional Arrangements

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

- The enabling legislation which makes provision for the institutional and planning tools include:
  - The Intergovernmental Relation (IGR) Act 13 of 2005;
  - The basis for political oversight and coordination IGR structures
  - inter-municipal cooperation IGR platforms
- The Spatial Planning and Land Use Management Act (SPLUMA) 16 of 2013,
  - Enables promulgation of a region and gazetting of a regional spatial development framework
- Municipal Systems Act. No 32 of 2000 & Amend. Act, (MSA) No 44 of 2003
  - Creates the platform for municipal technical and implementation entities

STRATEGIC GOALS

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

- The **strategic goals** are to:
  - Establish appropriate institutional platforms to steer development
    - Political (inter-municipal/intersphere)
    - technical
  - Develop a regional spatial development framework and regional economic development strategy
  - Develop town-level regeneration plans in line with regional planning frameworks

THE STRATEGIC FUNCTIONS

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

- **Anticipate** and respond to long term macro trends impacting on the region and towns (economic, social, political, environmental)
- Identify and respond to **shared and common risk/opportunity**;
- Facilitate **inter-municipal cooperation**
- Coordinate the implementation of the **regional spatial development plan and town regeneration plans** and ensure that it:
- Steer and guide development planning that:
  - aligns to national, regional and local priorities,
  - is inclusive of all stakeholders in order to derive short, medium and long term priorities;
  - makes required trade-offs;
  - allows for the coordination of development and investment across municipalities in a strategic and integrated manner.

ROLEPLAYERS AND ROLES

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

Role Players	Roles
Municipalities	- Leadership, Governance - Inter-municipal coordination, planning and implementation
Organised local government	- Facilitate planning processes - lobby stakeholders to perform their mandate - Facilitate establishment and maintenance of governance structures (including technical governance)
Line departments, Agencies, state owned enterprises	- Fulfil respective mandates - Develop and tweak policy to regional needs - Invest according to regional plan - Crowd in investment
Vertical IGR platforms	- Political oversight and political intermediation
Intermunicipal Governance structures	- Scenario planning; Long range planning - Lobby and advocacy; Exercise governance
Academia	- Research and knowledge production
Private sector	- Invest and respond to public sector incentives
Civil society	- Accountability; Programme implementation - Representative function

HIGH LEVEL MILESTONES

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

Timeframe	Milestone
Year 1 (July 2017 – June 2018)	**Institutionalisation and Gearing** - IGR platform established - Inter-municipal cooperation agreement signed - Technical Platform established - STR training conducted, programme institutionalised within the municipality, council resolution - Region proclaimed, baseline study conducted - Economic Development Strategy Initiated
Year 2	**Planning Phase and Consolidation** - Finalise the Regional SDF and economic development strategy - STR strategies developed - On-boarding local and regional private sector/civil society stakeholders at regional and local level
Year 3	**Implementation Phase** - Technical platform takes responsibility for planning coordination and implementation, inclusion of proposals in IDP - IGR meets and holds IMC, and other stakeholders accountable - IMC takes responsibility for driving the programme

PROGRESS ON KAROO STR & RED

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION SALGA

- SALGA is currently supporting municipalities in the Karoo on their STR

- Highlights
  - 1st Karoo Conference: April 2016 – Beaufort West
    - Key issues identified: Shale gas, uranium mining, economic infrastructure
  - 2nd Karoo Conference Jul 2017 – De Aar
    - Key issues: Support for RSDF; water scarcity and climate change

  - **National Karoo STR Task Team** Established to implement Conference Outcomes
    - SALGA - Chair
    - Core Members are: **DCOG, DRDLR, NT-GTAC, CSIR**

  - Engaged with various Departments, Agencies and SOE's to solicit input, alignment and support:
    - DCOG: IGR proposal
    - DRDLR: Regional SDF, technical support – agriparks, rural infrastructure,
    - DST – knowledge production, research coordination, rural innovation
    - NT – funding mechanism, DORA
    - GTAC – technical support
    - SANRAL & TRANSNET : Infrastructure planning
    - DMR: Uranium mining, shale gas
    - DOE & IPP Office: renewable energy and IPP coordination
    - CSIR: Technical support
    - DBSA: Regional SDF support
    - DSBD, EDD and DPW – level of technical officials level

EARLY LESSONS FOR A REGIONAL LED PROGRAMME OF ACTION

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION
SALGA
Inspiring service delivery

- Allow municipalities to explore the common opportunities, issues and challenges they may share with their neighbouring municipalities
- Create platforms to explore, shape and guide the platform
- Decide on regional 'boundaries' of cooperation … but don't be too rigid, the 'boundary' is a means to an end
- Determine why it is important to cooperate regionally
- Initially an organisation with the appropriate mandate may be needed to be the 'glue' to hold the process together and drive the initiative
- Keep your stakeholders engaged and informed at the appropriate level

SOUTH AFRICAN LOCAL GOVERNMENT ASSOCIATION

SALGA

Inspiring service delivery

Thank you

CHARLES PARKERSON

DIRECTOR ECONOMIC DEVELOPMENT

cparkerson@salga.org.za